

**Metropolitan Transportation Commission
Programming and Allocations Committee**

September 10, 2014

Item Number 4a (Revised)

Resolution No. 4132, Revised

Subject: Cycle 1 Regional Competitive Active Transportation Program (ATP) of Projects

Background: The State established the Active Transportation Program (ATP) in September 2013. The ATP funding is distributed as follows:

- 50% to the state for a “Statewide Competitive ATP”
- 10% to the small urban and rural area competitive program to be managed by the state; and
- 40% to the large urbanized area competitive program, with funding distributed by population and managed by the Metropolitan Planning Organization (“Regional Competitive ATP”).

MTC is responsible for developing the region’s guidelines for the Regional Competitive ATP, and for submitting the proposed projects to the California Transportation Commission (CTC) for adoption. CTC approved MTC’s Regional Competitive ATP Guidelines in May 2014, and applications for the Regional Program were due to MTC on July 24, 2014. Roughly \$30 million is available for programming under the Cycle 1 Regional Competitive ATP.

MTC staff’s recommended regional project awards and recommended contingency projects are listed in Attachment 1.

Statewide Competitive ATP Results

Concurrent with the Regional ATP process described below, the CTC adopted the Statewide Competitive ATP list of projects on August 20, 2014. The projects funded are listed in Attachment 2. Those projects that CTC funded were removed from further Regional ATP evaluation.

Regional Project Selection Process

MTC received 127 applications totaling over \$200 million in response to the Regional Competitive ATP Call for Projects. Of these, staff disqualified three applications due to missing application components during an initial screening process. MTC staff worked with an 18-member multi-disciplinary advisory committee to score and rank the remaining applications (see Attachment 3). The MTC review advisory committee used the same evaluation form and scoring criteria from Statewide Competitive ATP, plus an additional 10 maximum points for regional priorities.

Each application was scored by two members of the advisory committee, and in order to ensure an objective review, applications were assigned to evaluators from another county when possible, and not assigned to an evaluator from the sponsor agency. Based on the average score of both evaluators per application, staff ranked all responsive applications from highest to lowest.

Staff recommends funding 11 projects totaling \$31 million. Staff also recommends that MTC adopt a list of contingency projects, ranked in priority order based on the project’s evaluation score, of \$2.9 million, or approximately 10% of the Cycle 1 program. MTC would fund projects on the contingency list should there be any project failures or savings in the Cycle 1 Regional Competitive ATP. The recommended projects are listed in Attachment 1. Note that 69% of regional ATP funding as proposed by staff would benefit Communities of Concern, greatly exceeding the 25% target. While there is no regional target for Safe Routes to Schools (SRTS) projects, 45% of regional ATP funding would benefit SRTS type projects. Further, staff recommends

updating Resolution No. 4132 to reflect the revised schedule and ATP Fund Estimate approved by CTC on August 20, 2014.

Comments Received

Since the close of the call for projects, MTC staff received several comment emails (see Attachment 5) on project applications in Castro Valley (for projects submitted by Alameda County Public Works). These comments are attached to the staff report. None of the comments received relate to projects that staff recommend for funding.

Issues:

- **Tied Scores:** There were four projects that scored “88.0.” Among these, staff prioritized projects with the highest regional score. Based on this approach, staff recommends funding the City of Berkeley’s LeConte Elementary SRTS project at its requested amount of \$682,000, and the Contra Costa Transportation Authority’s Riverside Ave. Pedestrian Overcrossing Replacement project at a lower-than-requested amount of \$682,000. CCTA has committed to delivering the project at the lower funding amount. This \$1.4 million in funding comes from otherwise unprogrammed balance and from a reduced funding recommendation for Bike Share Expansion (see below).
- **Regional Bike Share Expansion:** The proposed \$7.7 million recommended for bike share funding represents a 35% reduction from the \$11.9 million application submittal to both the Statewide and Regional Competitive ATP programs. The reduction eliminates funding for marketing, which staff believes could be funded with federal funds, and a roughly 40% reduction in project scope. At the April 2014 Programming and Allocations Committee, staff was directed to seek \$11.9 million funds for bike share through the ATP. MTC staff is recommending a reduction to create capacity for other high scoring projects; however, any further reduction in funds for bike share will affect MTC’s ability to conduct a procurement for bike share expansion for the current pilot area (San Jose and San Francisco), and for San Mateo, Berkeley and Oakland.
- **Improvements for Cycle 2 ATP:** MTC staff received feedback from our evaluation committee on improvements to the ATP application and overall project selection. In addition, staff will work with the Caltrans Bicycle Advisory Committee, of which MTC is a voting member, to convey improvements to the program to the CTC to better reflect our regional and local priorities. Examples include a greater role for county congestion management agencies, improved scoring criteria, and ensuring all projects are scored by three evaluators.

Recommendation:

Refer MTC Resolution No. 4132, Revised to the Commission for approval, and direct staff to transmit the recommended project list to the CTC.

Attachments:

- Attachment 1** – Recommended ATP Regional Program of Project Awards and Contingency Projects
- Attachment 2** – Approved Statewide ATP Projects in the Bay Area
- Attachment 3** – List of Project Evaluators
- Attachment 4** – 2014 ATP Regional Share Applications
(List of Received Project Applications)
- Attachment 5** – Comments Received
- MTC Resolution No. 4132, Revised**

Attachment 1: Recommended ATP Regional Program of Projects

County	Sponsor	Project	Amount (\$1,000s)	Project Description
Alameda	Alameda (County); Alameda Co Public Health	Be Oakland, Be Active: A Comprehensive Safe Routes to School Program	\$988	Comprehensive non-infrastructure project to promote active transportation and healthy lifestyles to address public health concerns faced by students attending 41 of the most disadvantaged schools in the Oakland Unified School District. Includes pedestrian and bicycle safety education to teachers, parents, and students alongside other encouragement activities and enhanced law enforcement.
Alameda	Alameda (City)	Cross Alameda Trail (includes SRTS component)	\$2,231	Construct a multi-use trail through Jean Sweeny Park. Includes a trail gap closure along Atlantic Ave. between Constitution Way and Webster Street, and connects to the existing trail along Ralph Appezzato Memorial Pkwy (Atlantic Ave.) to Main Street. The proposed trail would be about 3,600 feet long, and include 10 feet width for bicyclists, 6 feet for pedestrians, and 5 feet for joggers. Also includes a non-infrastructure component of bicycle safety classes for trail users and students in the four adjacent schools.
Alameda	Berkeley	Safe Routes to School Improvements for LeConte Elementary	\$682	Address safety concerns and encourage walking and biking access around LeConte Elementary School, by constructing curb bulbouts, posting pedestrian warning signs and in-pavement pedestrian yield signs, and striping parking restrictions.
Alameda	Livermore	Marylin Avenue Elementary Safe Routes to School	\$358	Construct elements to increase safety and encourage walking or biking to school, including closing sidewalk gaps, sidewalk repair, pedestrian bulbouts, new crosswalks, pedestrian-activated flashing beacons, and speed feedback signs. Marylin Ave. Elementary is a disadvantaged school under state guidelines, with 84% of students qualifying for free or reduced price lunch.
Alameda	Oakland	Lake Merritt to Bay Trail Bicycle Pedestrian Gap (PS&E/ROW)	\$3,210	Complete final design and right of way for the project, which would complete a Class I multi-use bridge to close the gap from the San Francisco Bay Trail at Oakland Estuary to Lake Merritt over Embarcadero and the UP Railroad tracks, under I-880 to the Lake Merritt Trail System behind Laney College. Future construction funds (~ \$12 million) are not committed; possible sources are future ATP and Measure BB funds (if passed in November)
Contra Costa	East Bay Regional Park District	San Francisco Bay Trail, Pinole Shores to Bay Front Park	\$4,000	Construct a 0.5 mile section of the San Francisco Bay Trail in Pinole by extending an existing Class I paved trail from Pinole Shores east, over the UP Railroad tracks via a new bridge to connect to an existing path in Bay Front Park.

County	Sponsor	Project	Amount (\$1,000s)	Project Description
Contra Costa	CCTA	Riverside Avenue Pedestrian Overcrossing Replacement	\$682	Located just south of the I-80/San Pablo Dam Rd interchange, this project would construct a new pedestrian overcrossing at Riverside Ave. that would extend across Amador Street to improve pedestrian safety. The new overcrossing will land pedestrians and bicyclists on the sidewalk adjacent to Riverside Elementary School, eliminating the need to cross Amador Street.
Regional	MTC	Bay Area Bike Share Expansion	\$7,713	Expand the existing Bike Share pilot to Berkeley, Oakland, and San Mateo, as well as augment the system in the existing pilot locations of San Francisco and San Jose, to encourage bicycling for short trips and improve safety through increased bicyclist visibility.
San Mateo	San Mateo (City)	City of San Mateo Safe Routes to School Program	\$2,515	Encourage walking and biking to school at 15 elementary and middle schools in San Mateo that are part of the San Mateo-Foster City School District. Includes both an infrastructure piece, including crosswalk crossing beacons, and non-infrastructure piece, such as education and enhanced law enforcement. The project would also benefit portions of San Mateo's identified Community of Concern.
Santa Clara	VTA	VTA's Central & South County Bicycle Corridor Plan	\$443	Prepare a bicycle plan for central and south Santa Clara County, to address the comparatively fewer investments in bicycle infrastructure in disadvantaged communities, identify barriers to bicycle travel, ensure cross-jurisdiction coordination, and encourage active transportation.
Sonoma	Santa Rosa	Jennings Avenue Bicycle and Pedestrian Crossing at the SMART Railroad Tracks	\$8,157	Construct a new overcrossing over the Sonoma Marin Area Rapid Transit (SMART) tracks at Jennings Avenue to enhance the safety of bicyclists and pedestrians crossing the tracks, especially those accessing the Helen Lehman Elementary School. Jennings Ave. does not cross the railroad tracks, and there are no at-grade pedestrian gates or other crossing-related improvements at the site. The proposed crossing would connect with the SMART multi-use pathway.
Total			\$30,979	

Staff Recommendations for MTC Regional ATP – Contingency List

MTC Score	County	Sponsor	Project	Amount (\$1,000s)
88.0	Alameda	Oakland	International Boulevard Pedestrian Refuges Project	\$602
88.0	San Francisco	SF MTA	SF Citywide Bicycle Wayfinding	\$792
87.5	San Francisco	SF DPW	Redding SRTS (ENV/PS&E)	\$784
87.0	Contra Costa	Contra Costa County	Rio Vista Pedestrian Connection	\$689
Total			\$2,867	

**2014 Active Transportation Program - Regional (Large MPO) Share
Program of Projects**
(\$1,000s)

Project Identification							
Dist	Co	Agency	Project Title	Total Project Cost	Recm'd Funding Amount Target= \$30,979k	Contingency Project List	Reg'l Score
4	ALA	City of Alameda	Cross Alameda Trail (includes SRTS component)	2,520	2,231		95.5
4	ALA	Alameda County Public Works Agency	Be Oakland, Be Active: A Comprehensive Safe Routes to School Program	988	988		94.0
4	CC	East Bay Regional Park District	San Francisco Bay Trail, Pinole Shores to Bay Front Park	7,100	4,000		93.0
4	ALA	City of Livermore	Marylin Avenue Elementary Safe Routes to School	359	358		92.5
4	REG	MTC	Bay Area Bike Share Expansion	19,831	7,713		92.5
4	SCL	Santa Clara Valley Transportation Authority	VTA's Central and South County Bicycle Corridor Plan	500	443		92.0
4	SON	City of Santa Rosa	Jennings Avenue Bicycle and Pedestrian Crossing at the SMART Railroad Tracks	9,568	8,157		92.0
4	SM	City of San Mateo	City of San Mateo Safe Routes to School Program	2,515	2,515		90.5
4	ALA	City of Oakland, Public Works Department	Lake Merritt to Bay Trail Bicycle Pedestrian Gap (PS&E/ROW)	16,212	3,210		89.5
4	ALA	City of Berkeley	Safe Routes to School Improvements for LeConte Elementary	758	682		88.0
4	CC	Contra Costa Transportation Authority	Riverside Avenue Pedestrian Overcrossing Replacement	4,885	682		88.0
4	ALA	City of Oakland, Public Works Department	International Boulevard Pedestrian Refuges Project	602		602	88.0
4	SF	San Francisco Municipal Transportation Agency	San Francisco Citywide Bicycle Wayfinding	1,145		792	88.0
4	SF	San Francisco Department of Public Works	Redding Safe Routes to School (ENV/PS&E)	3,419		784	87.5
4	CC	Contra Costa County	Rio Vista Pedestrian Connection	904		689	87.0
11	Number of Recommended Projects		Recommended Project Totals	65,236	30,979		
4	Number of Contingency Projects		<i>Contingency Project Totals</i>	<i>6,070</i>		<i>2,867</i>	
			<i>Recommended + Contingency Project Totals</i>	<i>71,306</i>	<i>30,979</i>	<i>2,867</i>	
<p align="center">Additional year/phase info will be forwarded to the CTC.</p>							
RW: Right-of-Way Phase CON: Construction Phase PAED: Project Approval/ Environmental Document Phase PSE: Plans, Specifications, and Estimate Phase COC (DAC): Benefit to Community of Concern (Disadvantaged Communities) Plan: Active Transportation Plan SRTS: Safe Routes to School NI: Non-Infrastructure				Color Key Black on Blue: Projects Recm'd in Regional ATP Black on White: Contingency Project List			