



METROPOLITAN
TRANSPORTATION
COMMISSION

Agenda Item 6a

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Memorandum

TO: Legislation Committee

DATE: January 5, 2009

FR: Deputy Executive Director, Policy

RE: Federal Transportation Authorization Principles

Attached is a set of principles for your review that have resulted from our work with local, regional and state transportation interests across California under the auspices of Caltrans and the California Association of Councils of Governments (CALCOG).

We plan to recommend adoption of these principles at your February meeting, along with certain areas for emphasis as we seek to influence the debate on upcoming federal transportation authorization.

Background

SAFTEA (Safe, Accountable, Flexible, Efficient Transportation Equity Act: A Legacy for Users) will expire in September 2009. With the passage of new authorizing legislation, we are hopeful that federal transportation policy can take a new and more relevant direction to address the pressing transportation infrastructure needs across the nation.

Congress will have an opportunity in 2009 to pass legislation that can meaningfully affect concerns that Americans care about most — the economy and jobs, national security, energy policy, environmental stewardship and climate change. That opportunity is congressional action on upcoming federal transportation authorization.

Above all, we will urge our congressional delegation to be bold. Five decades ago, Congress created an age of prosperity while also meeting the national defense and security interest at the time when it approved the Interstate Highway System, the largest and most effective public works project in the history of the nation. With new challenges facing America, it's again time for bold action. The 1956 highway bill levied a tax of 3 cents on each gallon of fuel — equal to 24 cents today. The current federal fuel tax is 18 cents per gallon.

We will urge Congress to enact visionary legislation that includes the required funding plan to implement a program to meet the challenges of the 21st Century. The federal Highway Trust Fund is not solvent, and the nation faces annual investment shortfalls in the tens of billions merely to maintain the transportation system, let alone build for a vibrant future. Because we expect this year to bring ever-increasing interest across the

nation in transportation authorization, the attached principles are meant to help guide the Bay Area's input in that multi-stakeholder process.


Therese W. McMillan

California Alliance for Leadership in Mobility

California Consensus on Federal Transportation Authorization for 2009

In 2009, Congress will have an opportunity to pass legislation that can meaningfully affect the concerns Americans care about most: economy and jobs, national security, energy policy, gas prices, environmental stewardship, and climate change. That opportunity is Congressional action on new transportation legislation.

Under the leadership of California Governor Arnold Schwarzenegger, the Business, Transportation and Housing Agency and the California Department of Transportation, transportation officials from across California have united on a basic set of principles that we ask the California delegation in Washington, D.C. to consider in the upcoming debate on the future of this nation's transportation policies.

Above all, we urge California's Congressional Delegation to be bold and set forth a new and comprehensive agenda to meet the needs of everyday Americans on the issues that affect their daily lives.

Five decades ago, Congress created an age of prosperity while also meeting the national defense and security interest when it approved the Interstate Highway System, which became the largest and most effective public works project in the history of the world. With the Interstate system now substantially completed, and with new challenges facing America, it is time again for bold action to create a new era in America.

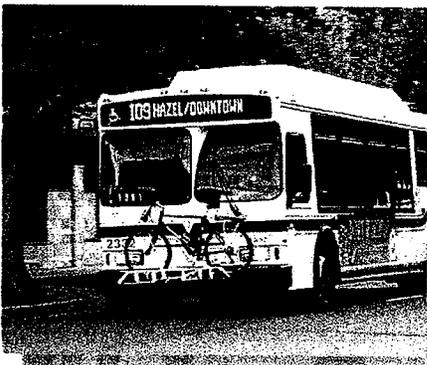
California urges Congress to pass comprehensive legislation that reinforces the strong federal role and outlines a clear strategic vision to guide transportation policy making at the national level that focuses on these major themes:

- Restoring our neglected infrastructure to a good state of repair.
- Ensuring efficient goods movement, particularly at global gateways, as a national economic priority.

- Establishing reliable mobility within and between congested metropolitan areas.
- Encouraging appropriate pricing of certain transportation facilities.
- Ensuring all citizens have efficient travel options - from cities to small towns to rural areas.
- Establishing a balanced national system of roads, rails and public transit as a national priority.
- Assuring safety by reducing highway injuries and fatalities, and providing appropriate security on our nation's public transit systems.
- Creating national transportation policy that integrates climate change and renewed environmental stewardship.
- Ensuring rational and streamlined regulatory policies.

California has invested heavily at the state and local level in a transportation system that is responsible for benefits that ripple throughout the economies of every other state in the nation. More than 40 percent of containers moving into and out of America use California's highways, railroads, ports, and airports. With 12 percent of the nation's population, California is responsible for almost 14 percent of the nation's Gross Domestic Product.

However, California cannot do it alone. We urge Congress to enact visionary legislation, with a bold funding plan that meets today's challenges. The federal Highway Trust Fund is barely solvent enough to fund currently authorized funding levels. In addition, the National Surface Transportation Policy and Revenue Study Commission has reported that the nation faces a \$140 billion annual investment shortfall with regard to maintaining existing transportation assets and expanding our road and transit systems to handle future growth. If we want a better transportation system, we are going to have to pay for it. That's what our grandparents and parents did for us in building the Interstate system. We owe our children and grandchildren no less.



California Alliance for

Under the leadership of California Governor Arnold Schwarzenegger, the Business, Transportation and Housing Agency, and the California Department of Transportation, stakeholders from across California have united on a basic set of principles that we ask our California's delegation in Washington, D.C. to adopt in the upcoming debate on the future of this nation's transportation policies.

1. Ensure the financial integrity of the Highway and Transit Trust Funds.

The financial integrity of the transportation trust fund is at a crossroads. Current user fees are not keeping pace with needs or even the authorized levels in current law. In the long term, the per-gallon fees now charged on current fuels will not provide the revenue or stability needed, especially as new fuels enter the marketplace. This authorization will need to stabilize the existing revenue system and prepare the way for the transition to new methods of funding the nation's transportation infrastructure.

- Maintain the basic principle of a user-based, pay-as-you-go system.
- Continue the budgetary protections for the Highway Trust Fund and General Fund supplementation of the Mass Transportation Account.
- Assure a federal funding commitment that supports a program size based on an objective analysis of national needs, which will likely require additional revenue.
- Diversify and augment trust fund resources, authorize states to implement innovative funding mechanisms such as tolling, variable pricing, carbon offset banks, freight user fees, and alternatives to the per-gallon gasoline tax that are accepted by the public and fully dedicated to transportation.
- Minimize the number and the dollar amount of earmarks, reserving them only for those projects in approved transportation plans and programs.

2. Rebuild and maintain transportation infrastructure in a good state of repair.

Conditions on California's surface transportation systems are deteriorating while demand is increasing. This is adversely affecting the operational efficiency of the State's key transportation assets, hindering mobility, commerce, quality of life, and the environment.

- Give top priority to preservation and maintenance of the existing system of roads, highways, bridges, and transit.
- Continue the historic needs-based nature of the federal transit capital replacement programs.

3. Establish goods movement as a national economic priority.

Interstate commerce is the historic cornerstone defining the federal role in transportation. The efficient movement of goods across state and international boundaries increases the nation's ability to remain globally competitive and generate jobs.

- Create a new federal program and funding sources dedicated to relieving growing congestion at America's global gateways that are now acting as trade barriers and creating environmental hot spots.
- Ensure state and local flexibility in project selection.
- Recognize that some states have made a substantial investment of their own funds in nationally significant goods movement projects and support their investments by granting them priority for federal funding to bridge the gap between needs and local resources.
- Include adequate funding to mitigate the environmental and community impacts associated with goods movement.

Leadership in Mobility



4. Enhance mobility through congestion relief within and between metropolitan areas.

California is home to six of the 25 most congested metropolitan areas in the nation. These mega-regions represent a large majority of the population affected by travel delay and exposure to air pollutants.

- Increase funding for enhanced capacity for all modes aimed at reducing congestion and promoting mobility in and between the most congested areas.
- Provide increased state flexibility to implement performance-based infrastructure projects and public-private partnerships, including interstate tolling and innovative finance programs.
- Consolidate federal programs by combining existing programs using needs, performance-based, and air quality criteria.
- Expand project eligibility within programs and increase flexibility among programs.

5. Strengthen the federal commitment to safety and security, particularly with respect to rural roads and access.

California recognizes that traffic safety involves saving lives, reducing injuries, and optimizing the uninterrupted flow of traffic on the State's roadways. California has completed a comprehensive Strategic Highway Safety Plan.

- Increase funding for safety projects aimed at reducing fatalities, especially on the secondary highway system where fatality rates are the highest.
- Support behavioral safety programs – speed, occupant restraint, driving under the influence of alcohol or drugs, and road sharing – through enforcement and education.
- Address licensing, driver improvement, and adjudication issues and their impact on traffic safety.
- Assess and integrate emerging traffic safety technologies, including improved data collection systems.
- Fund a national program to provide security on the nation's transportation systems, including public transit.

6. Strengthen comprehensive environmental stewardship.

Environmental mitigation is part of every transportation project and program. The federal role is to provide the tools that will help mitigate future impacts and to cope with changes to the environment.

- Integrate consideration of climate change and joint land use-transportation linkages into the planning process.
- Provide funding for planning and implementation of measures that have the potential to reduce emissions and improve health such as new vehicle technologies, alternative fuels, clean transit vehicles, transit-oriented development and increased transit usage, ride-sharing, and bicycle and pedestrian travel.
- Provide funding to mitigate the air, water, and other environmental impacts of transportation projects.

7. Streamline project delivery.

Extended processing time for environmental clearances, federal permits, and reviews adds to the cost of projects. Given constrained resources, it is critical that these clearances and reviews be kept to the minimum possible, consistent with good stewardship of natural resources.

- Increase opportunities for state stewardship through delegation programs for the National Environmental Policy Act, air quality conformity, and transit projects.
- Increase state flexibility for using at-risk design and design-build.
- Ensure that federal project oversight is commensurate to the amount of federal funding.
- Require federal permitting agencies to engage actively and collaboratively in project development and approval.
- Integrate planning, project development, review, permitting, and environmental processes to reduce delay.

California Alliance for Leadership in Mobility



**These principles are endorsed by the following members
of the California Alliance for Leadership in Mobility**

This page is reserved for a listing of endorsing organizations.

